CLAY COUNTY, TEXAS

ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED SEPTEMBER 30, 2020

CLAY COUNTY, TEXAS ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED SEPTEMBER 30, 2020

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Financial Section

RUTLEDGE CRAIN & COMPANY,PC CERTIFIED PUBLIC ACCOUNTANTS

2401 Garden Park Court, Suite B Arlington, Texas 76013

INDEPENDENT AUDITORS' REPORT

To the Honorable County Judge and Commissioner's Comprising the Commissioners' Court of Clay County Henrietta, Texas

We have audited the accompanying financial statements of the governmental activities, discrete component unit, each major fund, and the aggregate remaining fund information of Clay County, Texas, as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Clay County Memorial Hospital, which represent 100 percent of the assets, net position, and revenues of the discretely presented component unit. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to Clay County Memorial Hospital, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Clay County, Texas, as of September 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America

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Management's Discussion and Analysis

CLAY COUNTY, TEXAS

MANAGEMENT'S DISCUSSION AND ANALYSIS
September 30, 2020

As management of Clay County, we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended September 30, 2020. We encourage readers to consider the information presented here in conjunction with additional information found in the footnotes to the financial statements.

Financial Highlights

The assets and deferred outflow of resources of the County exceeded its liabilities and deferred inflow of resources at the close of the fiscal year ended September 30, 2020, by \$9,110,907 (net position). Of this amount, \$4,575,945 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.

The County's total net position increased by \$705,951. Of this amount around \$600,000 of this increase is attributed to deferred outflow of resources and the other was from Grant proceeds received from the HAVA Election Security and Cares Act Grants received.

The County's governmental funds reported combined ending fund balances of \$4,922,595 an increase of \$704,384 in comparison to the previous year.

The unreserved portion of the General Fund Balance at the end of the year was \$3,153,215 or 51.14% of total General Fund expenditures and transfers outs.

Clay County has no bond indebtedness at the current time.

Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements are comprised of four components: 1) government-wide financial statements, 2) fund financial statements, 3) fiduciary financial statements, and 4) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of Clay County's finances. This is done in a manner like a private-sector business. Two statements, the Statement of Net Assets and the Statement of Activities, are utilized to provide this financial overview.

The Statement of Net Assets presents information on all the County's assets and liabilities with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flow. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

CLAY COUNTY, TEXAS

MANAGEMENT'S DISCUSSION AND ANALYSIS September 30, 2020

Net Position. The largest portion of the County's net assets, \$4,534,963 or 49.78 %, reflects its investment in capital assets (land and improvements, building, infrastructure, machinery and equipment), less depreciation and any related debt used to acquire those assets that is still outstanding. The County uses these assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the County reports its capital assets net of related debt, the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The remaining balance of unrestricted net assets, \$4,575,945 or 50.22 %, may be used to meet the government's ongoing obligations to citizens and creditors.

Table 1
Condensed Statement of Net Position

	Governmental Activities				Component Unit			
	9,	/30/2020		9/30/2019		9/30/2020		9/30/2019
ASSETS								
Current and other assets	\$	6,100,200	\$	5,431,129	\$	12,056,706	\$	7,449,317
Capital assets		6,762,261		6,602,866		2,413,400		2,350,355
Total assets		12,862,461		12,033,995		14,470,106		9,799,672
DEFERRED OUTFLOWS OF RESOURCES								
Deferred charges		1,295,946		1,922,913				
LIABILITIES								
Long-term liabilities		2,427,356		4,475,919		1,227,822		452,374
Other liabilities		482,132		446,951		676,602		521,019
Total liabilities		2,909,488		4,922,870		1,904,424		973,393
DEFERRED INFLOWS OF RESOURCES								
Deferred pension inflows		2,138,011		629,081		2,442,487		
NET POSITION								
Net Investment in capital assets		4,534,963		4,509,818		2,099,078		1,897,981
Unrestricted		4,575,945		3,895,139		8,024,117		6,928,298
0.11.00.11.01.00	\$	9,110,908	\$	8,404,957	\$	10,123,195	\$	8,826,279

CLAY COUNTY, TEXAS MANAGEMENT'S DISCUSSION AND ANALYSIS September 30, 2020

The General Fund is the main operating fund of the County. At the end of the current fiscal year, the General Fund unassigned fund balance was \$3,153,215. The fund balance increased \$769,140 during the current fiscal year. Part of this increase is due to the money dedicated for the Highway 82 Project and the Courthouse renovation that has not been expended yet. The County also received more Grant Funds than expected that helped contribute to the increased balance.

General Fund Budgetary Highlights. Each year the County performs periodic reviews of the budget. State law prohibits increasing total budgeted expenditures except during an emergency, however, an amount budgeted for one line item can be transferred to another budgeted item without authorizing an emergency expenditure.

There was no significant change in the total appropriations for the final amended budget compared to the original budget.

During the year there was a \$1,281,176 positive variance in appropriations between the final amended budget and actual. Following are the main components of the increase:

\$126,592 - Judicial –We have had excess money in Judicial mostly due to having money budgeted for a new Computer and Software program that has not been implemented and less court cost for jurors and attorneys used than budgeted.

\$288,565 - Public Safety-Sheriff's Department had excess money for personnel services for salary and benefits from positions not being filled for part of the year due to turn over and the process it takes when hiring new personnel in Law Enforcement. In the Juvenile Department there was less placement to Foster Care than what was allocated to be spent.

\$79,578 - Health and Welfare - Indigent health care cost was less than budgeted.

\$388,130 – Non- Departmental – a few items are over budgeted, county property renovation and the right of way for highway to be constructed from Nocona to Henrietta -these projects are projected but we have not incurred any expenses for these projects in this budget year. We also always budget money in our Emergency Reserve for any unforeseen circumstances and have only used a small portion of those funds.

There was little change in the estimated revenues for the final amended budget compared to the original budget. The additional revenue was from money received from unexpected grant proceeds.

CLAY COUNTY, TEXAS MANAGEMENT'S DISCUSSION AND ANALYSIS September 30, 2020

Economic Factors and Next Year's Budgets and rates

The County provides a full range of services authorized by statue. Such services include general government functions such as recording and licensing, maintaining the County and District Court system, ensuring public safety, maintaining public health and welfare, and maintaining county roads and bridges. The cost associated with these services are presented within the financial statement in detail.

BUDGET

The annual budget serves as the foundation for Clay County's financial planning and control. The objective of these controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Commissioners 'Court. Activities of the General Fund and Special Revenue Funds are included in the annual appropriated budget. The level of expenditures cannot legally exceed the appropriated amount this control is established at the department level within each fund. All transfers of appropriations, either between departments or within an individual department's budget, require the approval of the Commissioners 'Court, except on the Sheriff's Department Forfeiture Account, the expenditures of the proceeds must be submitted to commissioner's court and clearly list and define the categories of expenditures, except the detail that would endanger the safety of the law enforcement. There categories of expenditures, except the detail that would endanger the safety of the law enforcement. There is no requirement that commissioner's court approve the budget submitted on the Forfeiture account except for increase in salary, expense, or allowance. Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted.

LOCAL ECONOMY

The County's economy depends a lot on agribusiness and oil & gas, local businesses that include Manufacturing, Service, Merchandising, Hybrid, Corporations, LLC's, Cooperative, Sole Proprietorships and Partnerships. We have established businesses that employee people and provide services to help keep the economy improving. Henrietta has not had any significant new growth this year, we have had some of the building purchased in Henrietta by an individual that have renovated them giving the downtown a great new look. Petrolia has a new Café. The unemployment rate at the end of September 2020 was up to 8.3% in Texas, it had decreased the following month to 6.9% a big part of the increased unemployment in Texas was due to the Covid pandemic.

LONG TERM FINANCIAL PLANNING

County strategies and plans are integrated into all departmental budgets to ensure unified efforts within County government to achieve the goals and objectives of the County. Texas county government operates under a balanced budget as required by law. This does not mean that estimated revenues must always be exactly equal to expenditures. As financial management practice, members of Commissioners Court should consistently emphasize maintaining sufficient unassigned fund balance levels to meet first quarter obligations of payroll and operating cost and furthermore, this assists in maintaining financial stability. When evaluating fund balance reserve, it is vitally important to maintain sufficient positive fund balance reserves in order to avoid borrowing to meet short term operating needs.

Finally, as a result of the trend of shifting of unfunded mandates by both federal and state levels to local government, it is anticipated that additional financial burden will continue to be experienced by the County and ultimately local taxpayers if other sources of funding are not identified. The County will be tasked with identifying new or additional revenue to counter these expenditures. At its discretion, the Court will probably continue to utilize some amount of fund balance not to exceed what is needed for the fund balance reserve. The Court must remain cautious in planning for the future budget in the absence of either continued cost containment initiatives or significant additional revenue enhancement efforts. It is imperative that County government continually strive to maintain steady increases in revenue while costs continue to rise.

Basic Financial Statements

CLAY COUNTY, TEXAS STATEMENT OF NET POSITION SEPTEMBER 30, 2020

	Primary	
	Government Governmental	Component
	Activities	Unit
ASSETS Cash and cash equivalents	\$ 4,877,906	8,072,852
Receivables (net of allowances for uncollectibles):	044.040	
Taxes	241,346 690,204	
Fines	690,204	1.657,778
Accounts		125,304
Other	88,219	
Intergovernmental		108,269
Inventories	182,011	267,170
Prepaid items	, -,-	
Restricted assets:		1,825,333
Cash and cash equivalents		
Capital assets (net of accumulated depreciation)	164,695	367,357
Land	2,436,692	991,612
Buildings	1,133,198	
Infrastructure	3,027,676	1,054,431
Machinery and equipment	20,514	
Net pension asset Total Assets	12,862,461	14,470,106
TOTAL ASSETS		
DEFERRED OUTFLOW OF RESOURCES	1 005 046	
Deferred pension expense	1,295,946	
Total Deferred Outflow of Resources	1,295,946	
LIABILITIES	96,305	352,967
Accounts payable	67,171	323,635
Accrued liabilities and other payables	203,747	
Due to other governments	114,909	
Due to others	,	
Noncurrent liabilities:	487,780	700,239
Due within one year	1,939,576	527,583
Due in more than one year	2,909,488	1,904,424
Total Liabilities		
DEFERRED INFLOWS OF RESOURCES	0.400.044	2,442,487
Unearned revenue	2,138,011	2,442,487
Total Deferred Inflows of Resources	2,138,011	£,77£,701
NET POSITION:	4,534,963	1,185,578
Net Investment in Capital Assets	4,575,945	8,937,617
Unrestricted	\$ 9,110,908	10,123,195
Total Net Position	Y	

The accompanying notes are an integral part of this statement.

<u>C</u>	ha Gov	(Expenges ernme	in_ ntal	Reve Net		
\$		(428 (154 (236 (182 (1,771 (1,510 (237 (99 (922	,081) ,933) ,870) ,082) ,500) ,715) ,227) 7,163) 0,029) 2,478) 3,398) 9,476)			
				\$	(7	67,777)
		96 4 (32 6,77 70 8,32	9,144 5,532 6,069 (5,318) 75,427 (5,951 21,219 33,738		2,0 1,2 8,8	934,149 130,544 - 064,693 296,916 326,279
\$	S	9,1	10,908	. \$ <u></u>	10,	123,195

ead & Bridge Imber Three	ad & Bridge umber Four	Go 	Other overnmental Funds	G 	Total overnmental Funds
\$ 162,718	\$ 388,018	\$	983,601	\$	4,877,907
35,899 	35,315 				241,346 690,204
\$ 1,384 200,001	\$ 1,457 424,790	\$	983,601	\$	88,219 5,897,676
\$ 	\$ 25,000	\$	 	\$	96,305 203,747
 	 25,000				114,909 414,961
32,376	31,607				188,573
 32,376	 31,607				371,547 560,120
 167,625	 368,183		983,601 		983,601 785,779
 167,625	 368,183		983,601		3,153,215 4,922,595
\$ 200,001	\$ 424,790	\$	983,601	\$	5,897,676

CLAY COUNTY, TEXAS
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION
SEPTEMBER 30, 2020

Total fund balances - governmental funds balance sheet	\$ 4,922,595
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not reported in the funds. Property taxes receivable unavailable to pay for current period expenditures are deferred in the funds. Payables for capital leases which are not due in the current period are not reported in the funds. Payables for bond interest which are not due in the current period are not reported in the funds. Payables for compensated absences which are not due in the current period are not reported in the funds. Other long-term assets are not available to pay for current period expenditures and are deferred in the funds. Court fines receivable unavailable to pay for current period expenditures are deferred in the funds. Recognition of the County's net pension liability is not reported in the funds. Deferred Resource Inflows related to the pension plan are not reported in the funds.	 6,762,261 188,573 (2,227,298) (67,171) (200,058) 182,009 371,547 20,514 (2,138,011) 1,295,946
Net position of governmental activities - Statement of Net Position	\$ 9,110,907

Net position of governmental activities - Statement of Net Position

The accompanying notes are an integral part of this statement.

Roa	ad & Bridge nber Three_	Road & Bridge Number Four	Other Governmental Funds	Total Governmental Funds
\$	404,526 123,349 39,923 1,788 8,029 577,615	\$ 425,903 123,349 41,092 3,333 8,422 602,099	\$ 78,221 11,426 89,647	\$ 6,179,161 682,428 224,110 558,616 46,069 1,519,552 9,209,936
	 667,903 667,903	811,528 811,528 (209,429)	35,534 8,387 12,972 56,893 32,754	833,796 659,330 187,371 243,300 153,370 2,362,343 3,067,851 266,558 105,231 1,411,661 9,290,811
	35,000 29,559 64,559	35,000 	78 78 32,832	140,078 (140,078) 56,917 728,342 785,259
\$_	(25,729) 193,354 167,625	21,371 346,812 \$368,183	950,769 \$ <u>983,601</u>	4,218,211 \$4,922,595

704,384

CLAY COUNTY, TEXAS

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2020

Net change in fund balances - total governmental funds Amounts reported for governmental activities in the Statement of Activities ("SOA") are different because: 1,269,902 Capital outlays are not reported as expenses in the SOA. The depreciation of capital assets used in governmental activities is not reported in the funds. (728, 271)Trade-in or disposal of capital assets decrease net position in the SOA but not in the funds. (414,012)31,776 The gain or loss on the sale of capital assets is not reported in the funds.

Certain property tax revenues are deferred in the funds. This is the change in these amounts this year. (90,017)Expenses not requiring the use of current financial resources are not reported as expenditures in the funds. 4,118 594,093 Repayment of capital lease principal is an expenditure in the funds but is not an expense in the SOA. (increase) decrease in accrued interest from beginning of period to end of period. (3.398)Compensated absences are reported as the amount earned in the SOA but as the amount paid in the funds. (33,050)Certain fine revenues are deferred in the funds. This is the change in these amounts this year. (1,711)

Proceeds of leases do not provide revenue in the SOA, but are reported as current resources in the funds. (728,341)Pension expense relating to GASB 68 is recorded in the SOA but not in the funds. 100,478

Change in net position of governmental activities - Statement of Activities

705,950

The accompanying notes are an integral part of this statement.

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The County, a political subdivision of the State of Texas is governed by an elected judge and four county commissioners which comprise the commissioner's court. The county's operational activities include general administrative services, judicial, public safety, the construction and maintenance of roads, health and welfare assistance, permanent records preservation, and conservation.

The accounting policies of Clay County, Texas, conform to generally accepted accounting principals issued by the Governmental Accounting Standards Board which is the recognized financial accounting standard setting body for governmental entities. The notes to the financial statements are an integral part of the County's basic financial statements.

The accompanying basic financial statements comply with the provisions of the GASB Statement No. 14, "The Financial Reporting Entity," in that the financial statements include all organizations, activities, functions and component units for which the County (the "primary government") is financially accountable. Financial accountability is defined as the appointment of a voting majority of a legally separate organization's governing body and either (1) the County's ability to impose its will over the organization, or (2) the potential that the organization will provide a financial benefit to or impose a financial burden on the County.

Discretely Presented Component Unit

For financial statement reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in GAAP. The criteria used are as follows:

Financial Accountability - The primary government is deemed to be a financially accountable if it appoints a voting majority of the organization's governing body and, (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits or impose specific financial burdens on the primary government. Additionally, the primary government may be financially accountable if an organization is fiscally dependent on the primary government regardless of whether the organization has a separately elected governing board, a governing board appointed by a higher level of government or a jointly appointed board.

Clay County Memorial Hospital (CCMH) operates a primary critical care hospital. The County Commissioners' Court appoints CCMH's board, approves its annual budget, regularly scheduled payment of bills, and major capital additions. CCMH is reported as a discretely presented component unit because its services are provided entirely to the public. Separate financial statements are available from hospital management at CCMH, 310 W. South Street, Henrietta, Texas, 76365.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e. the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely, to a significant extent, on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

D. Assets, liabilities, and net assets or equity

1. Deposits and investments

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the County to invest in (1) obligations of the United States or its agencies and instrumentalities; (2) direct obligations of the State of Texas or its agencies; (3) other obligations, the principal of and interest on which are unconditionally guaranteed or insured by the State of Texas or the United States; (4) obligations of states, agencies, counties, cities, and other political subdivisions of any state having been rated as to investment quality by a nationally recognized investment rating firm and having received a rating of not less than A or its equivalent; (5) certificates of deposit by state and national banks domiciled in this state that are (A) guaranteed or insured by the Federal Deposit Insurance Corporation, or its successor; or, (B) secured by obligations that are described by (1) - (4); or, (6) fully collateralized direct repurchase agreements having a defined termination date, secured by obligations described by (1), pledged with third party selected or approved by the County, and placed through a primary government securities dealer.

Investments maturing within one year of date of purchase are stated at cost or amortized cost, all other investments are stated at fair value which is based on quoted market prices.

2. Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of inter fund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

All trade receivables are shown net of an allowance for uncollectibles. Trade accounts receivable in excess of 60 days comprise the trade accounts receivable allowance for uncollectibles.

Property taxes are levied on October 1 by the County based on the January 1 property values as appraised by the Clay County Central Appraisal District. Taxes are due without penalty until January 31, of the next calendar year. After January 31 the County has an enforceable lien with respect to both real and personal property. Under state law, property taxes levied on real property constitute a perpetual lien on the real property which cannot be forgiven without specific approval of the State Legislature. Taxes applicable to personal property can be deemed uncollectible by the County.

3. Inventories and prepaid items

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

4. Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, and similar items), are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Explanation of certain differences between the governmental fund balance sheet and the government-wide statement

The governmental fund balance sheet includes a reconciliation between fund balance-total governmental funds and net assets – governmental activities as reported in the government-wide statement of net assets. One element of that reconciliation explains that "Fines receivable unavailable to pay for current period expenditures are deferred in the funds." The details of this difference are as follows:

\$109,380 183,081 County clerk fines 79,086 District clerk fines \$371,547 Justice of the peace fines Total

III. DETAILED NOTES ON ALL FUNDS

A. Deposits and Investments

At year end, the carrying amount of the County's cash and cash equivalents was \$5,894,354, and the bank balance was \$6,175,440 which was covered by federal deposit insurance and collateralized by the pledging financial institution with marketable securities held by an agent in the County's name.

The Component Unit's deposit policy for custodial credit risk requires compliance with the provisions of state law. State law requires collateralization of all deposits with federal depository insurance; bonds and other obligations of the U.S. Treasury, U.S. agencies or instrumentalities of the State of Texas; bonds of any city, county, school district or special road district of the State of Texas; bonds of any state; or a surety bond having an aggregate value at least equal to the amount of the deposits. The Component Unit's cash balance was \$8,227,890 at year end and was fully collateralized.

The Component Unit's investments, totaling \$1,670,295, are reported at fair value, and are included with restricted cash and cash equivalents. These investments consist primarily of mutual funds.

Reconciliation of Carrying Amount to Balance Sheets:

	Primary	Component	Reporting
	Government	Unit	Entity
	\$4,877,905	\$8,072,852	\$12,950,757
Cash and cash equivalents	φ - η, 0 ,7,7,000	1,825,333	1,825,333
Restricted cash and cash equivalents	4,877,905	9,898,185	14,776,090
Total government wide	1,016,449	· 	1,016,449
Agency funds	\$5,894,354	\$9,898,185	\$15,792,539
	\$5,694,554	=======================================	

C. Capital assets

Capital asset activity for the year ended September 30, 2020:

Sapital asset activity for the year to	Balance 9/30/19	Additions	Retirements	Completed Construction	Balance 9/30/20
GOVERNMENTAL ACTIVITIES:					
Capital assets, not being depreciated:	\$140,695	\$24,000	\$	\$	\$164,695
Land	\$140,093	42 ((3.2.2			
Construction in progress		24.000	,		164,695
Total capital assets not being depreciated	140,695	24,000			
Capital assets, being depreciated:	3,646,901	198,198		**	3,845,099
Buildings	46,336,189				46,336,189
Infrastructure Machinery and equipment	6,187,744	1,047,704	(748,401)		6,487,047
Total capital assets being depreciated	56,170,834	1,245,902	(748,401)		56,668,335
Less accumulated depreciation for:					
Buildings	(1,337,954)	(70,453)			(1,408,407)
Infrastructure	(45,169,352)	(33,639)			(45,202,991)
	(3,201,357)	(624,179)	366,165		(3,459,371)
Machinery and equipment	(49,708,663)	(728,271)	366,165		(50,070,769)
Total accumulated depreciation	6,462,171	517,631	(382,236)		6,597,566
Total capital assets being depreciated, net Governmental activities capital assets, net	\$6,602,866	\$541,631	(\$382,236)	\$	\$6,762,261

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:

General government	\$29,057
	89,176
Public safety	529,801
Public transportation	80,237
Nondepartmental	\$728,271
Total depreciation expense - governmental activities	

E. Long-term debt

From time to time, the County issues general obligation bonds, certificates of obligation bonds, notes payable and capital lease obligations to provide funds for the acquisition and construction of equipment and payable and capital lease obligations to provide funds for the acquisition and credit of the County. These issues are direct obligations and pledge the full faith and credit of the County.

The County leases equipment with a historical cost and accumulated amortization of \$3,460,566 and \$1,387,258 respectively, under capital lease arrangements.

Capital Lease Obligations Currently Outstanding:

Capital Lease Obligations	Currently Outst	anding:		Interest	Balance
	Original Amount	Date of Lease	Final Maturity	Rate	09/30/20
Purpose		6/26/17	6/15/22	2.69%	\$208,264
2017 John Deere 672G Motor Gr.	\$273,605	7/17/20	7/17/25	2.55%	258,043
2020 CAT Motor Grader	258,043		7/23/24	3.85%	209,169
2019 CAT Motor Grader	225,896	7/23/19	7/23/24	2.50%	206,710
2019 4700 SF Western Star	223,527	7/23/19		3.65%	26,511
2015 420F Cat Backhoe	51,260	8/15/18	8/15/23	3.16%	94,803
2019 Mack Truck	108,174	6/25/18	6/25/21		59,117
2017 Bomag	59,117	7/14/20	6/26/24	2.50%	80,100
2017 Bonlag 2015 CAT 924 Wheel Loader	130,314	6/29/20	6/29/25	2.25%	
	53,781	8/16/16	8/16/21	2.55%	11,305
2016 JD Tractor	72,422	7/13/20	7/13/25	2.58%	31,238
2016 420 F2 Backhoe	104,971	7/13/20	3/30/21	2.58%	74,195
2017 Mack Truck #5509 CAT		9/30/16	11/15/21	2.55%	66,397
2016 JD Tractor	119,699	7/17/20	7/17/25	2.50%	270,081
2020 CAT 140 M2 Motor Grader	270,081		3/05/23	2.55%	94,890
2018 CAT 140 M3 Motor Grader	128,498	2/04/18	3/05/23	2.55%	92,34
2018 CAT 140 M3 Motor Grader	126,079	3/04/18		2.55%	94,76
2018 CAT 140 M3 Motor Grader	128,382	2/04/18	3/05/23	2.69%	208,26
2017 John Deere 672G Motor Gr.	273,605	6/26/17	6/15/22		141,10
2014 CAT Motor Grader	141,100	8/14/20	3/01/25	2.50%	\$2,227,29
Total Leases Payable					ΦΖ,ΖΖΙ,Ζ Θ
Total Leases (a) as a					

B. Contingent Liabilities and Commitments

Amounts received or receivable from grantor agencies are subject to audit and adjustment by such agencies. Any disallowed claims, including amounts already collected may constitute a liability of the applicable funds. The amounts, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the County expects such amounts, if any, to be immaterial.

The County periodically is defendant in various lawsuits. As of September 30, 2020, after consultation with the County's attorney, the County is not aware of any pending or threatened litigation which would have a material effect on the financial statements.

The District Clerk has invested trust funds at various financial institutions in accordance with court orders. The County has a fiduciary responsibility over these funds until their final disposition.

C. Retirement Commitments

1. Plan Description

The County provides retirement, disability, and death benefits for all of its full-time employees through a nontraditional defined benefit plan in the state-wide Texas County and District Retirement System (TCDRS). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multi-employer public employee retirement system consisting of nontraditional defined benefit pension plans. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS Board of Trustees at P.O. Box 2034, Austin, Texas, 78768-20343.

The plan provisions are adopted by the County commissioners' court, within the options available in the state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with 8 or more years of service or with 30 years regardless of age or when the sum of their age and years of service equals 75 or more. Members are vested after 8 years but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump-sum are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the County commissioners' court within the constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated contribution and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

2. Benefits

TCDRS provides retirement, disability, and death benefits. Benefit provisions are adopted by the governing body of the County, within the options available in the state statutes governing TCDRS.

At the December 31, 2019 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees (or their beneficiaries) currently receiving benefits	62
Inactive employees entitled to but not yet receiving benefits	35
Active employees	72
	169

Rate of Return Target (Expected minus **Asset Class** Allocation Inflation) **US** Equities 14.50% 5.20% Private Equity 20.00% 8.20% **Global Equities** 2.50% 5.50% International Equities - Developed 7.00% 5.20% International Equities - Emerging 7.00% 5.70% Investment - Grade Bonds 3.00% -0.20% Strategic Credit 3.14% 12.00% **Direct Lending** 11.00% 7.16% Distressed Debt 4.00% 0.07% **REIT Equities** 3.00% 4.50% Master Limited Partnerships (MLPs) 2.00% 8.40% Private Real Estate Partnerships 6.00% 5.50% 2.30% Hedge Funds 8.00% 100.00%

Geometric Real

Discount Rate

The discount rate used to measure the Total Pension Liability (Asset) was 8.1%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability (Asset).

Pension Expense and Deferred Outflows and Inflows of Resources Related to Pensions

For the year ended September 30, 2020, the County recognized pension expense of \$196,104. At September 30, 2020, the County reported deferred outflows and inflows of resources related to pensions from the following sources:

				Amount	Balance of	Balance of
			Original	Recognized	Deferred	Deferred
	Original	Date	Recognition	in 12/31/19	Inflows	Outflows
	Amount	Established	Period	Expense	12/31/19	12/31/2019
((a size) or locace	(\$1,271,367)	12/31/2019	5.0	(\$257,273)	\$1,017,094	\$
Investment (gains) or losses	1,559,566	12/31/2018	5.0	311,913		935,740
	(920,276)	12/31/2017	5.0	(184,055)	368,111	
	88,236	12/31/2016	5.0	17,647		17,648
	1,030,026	12/31/2015	5.0	206,006		
Economic/demographic			4.0	(233,843)	701,529	
(gains) or losses	(935,372)	12/31/2019	4.0	(17,389)	34,778	
	(69,556)	12/31/2018	5.0	(8,249)	16,499	
	(41,246)	12/31/2017	5.0	4,843		4,844
	24,216	12/31/2016	4.0			
	(280,196)	12/31/2015	5.0			
Assumption changes or inputs		12/31/2019 12/31/2018	5.0			
		12/31/2018	5.0	21,515		43,029
	107,574	12/31/2017	5.0			
			4.0			
	166,941	12/31/2015	4.∪			
Employer contributions made			1.0	4-		294,685
subsequent to measurement			I.U	(\$138,885)	\$2,138,011	\$1,295,946

Amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Deferred Inflows/outflows to Be Recognized in Future Years

Year ended December 31,	
2020	(\$341,889)
2021	(364,384)
2022	(176,202)
2023	(254,275)
2024	
	(\$1,136,750)

Required	Supplementary	/ Information
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Required supplementary information includes financial information and disclosures required by the Governmental Accounting Standards Board but not considered a part of the basic financial statements.

CLAY COUNTY, TEXAS
ROAD & BRIDGE NUMBER ONE
BUDGETARY COMPARISON SCHEDULE
FOR THE YEAR ENDED SEPTEMBER 30, 2020

	Budget Original	ed Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues: Taxes Licenses and permits Intergovernmental Fines and fees Interest Miscellaneous Total revenues	\$ 301,047 120,000 25,000 24,000 1,500 5,000 476,547	24,000 1,500 5,000	\$ 298,461 123,349 34,119 2,193 5,915 464,037	\$ (2,586) 3,349 (25,000) 10,119 693 915 (12,510)
Expenditures: Current: Public transportation Total expenditures Excess (deficiency) of revenues over (under) expenditures	691,249 691,249 (214,702	691,249	546,684 546,684 (82,647)	144,565 144,565 132,055
Other financing sources (uses): Transfers in Total other financing sources (uses)	35,000 35,000 (179,702	35,000	35,000	132,055
Net change in fund balances Fund balances, October 1 Fund balances, September 30	252,65 \$	252,654	252,654	 \$ <u>132,055</u>

CLAY COUNTY, TEXAS
ROAD & BRIDGE NUMBER THREE
BUDGETARY COMPARISON SCHEDULE
FOR THE YEAR ENDED SEPTEMBER 30, 2020

	Budgeted Original	Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues: Taxes Licenses and permits Intergovernmental Fines and fees Interest Miscellaneous Total revenues	\$ 407,609	\$ 407,609	\$ 404,526	\$ (3,083)
	120,000	120,000	123,349	3,349
	50,000	50,000		(50,000)
	34,000	34,000	39,923	5,923
	500	500	1,788	1,288
	6,000	6,000	8,029	2,029
	618,109	618,109	577,615	(40,494)
Expenditures: Current: Public transportation Total expenditures Excess (deficiency) of revenues over (under) expenditures	692,778	692,778	667,903	24,875
	692,778	692,778	667,903	24,875
	(74,669)	(74,669)	(90,288)	(15,619)
Other financing sources (uses): Transfers in Capital leases Total other financing sources (uses)	35,000 35,000 (39,669)	35,000 35,000 (39,669)	35,000 29,559 64,559 (25,729)	29,559 29,559 13,940
Net change in fund balances Fund balances, October 1 Fund balances, September 30	193,354	193,354	193,354	
	\$ 153,685	\$153,685	\$ 167,625	\$ <u>13,940</u>

CLAY COUNTY, TEXAS
SCHEDULE OF CHANGES IN THE COUNTY'S
NET PENSION LIABILITY AND RELATED RATIOS
CLAY COUNTY, TEXAS PENSION PLAN
LAST TEN PLAN YEARS*

						Veay Veag	ř						
	2010		2018	2017	2016	2015	2014	2013	2012	Ŋ	2011	2010	
Total pension liability:		9	374 206 \$	386 080 \$	398.393 \$	354,961 \$	339,370 \$;	! € 9	€>	↔	ı	
Service cost	348,200					1,134,318	1,065,724	1	1		;		
Interest Changes of benefit terms	5 +	3	(28,047)	121,588	1	121,229	1	1	!		;		
Differences between expected	(035 370)	(22)	:	(41.246)	24,216	(280,196)	9,847	;	ì		1	ŧ	
and actual experience Chanoes of assumptions	1.006)	(2)	(69,556)	107,574	:	166,941	1	1	•		;	4	
Benefit payments, including refunds	(1,118,889)		(1,077,897)	(863,543)	(725,217)	(718,825)	(715,284)	-	ATTENDED TO THE PERSON NAMED IN COLUMN TO THE PERSON NAMED IN COLU		;		!
of eliployee commodiscipling. Net change in total pension liability	(327,347)			979,478	884,790	778,428	699,657 13.341,384	; ;	: ;		:		ı
Total pension liability - beginning Total pension liability - ending (a)	17,221,429 \$ 16,894,082	€	15,221,429	16,683,737 \$	15,704,259 \$	14,819,469 \$	14,041,041 \$		5	\$	9	4 4	41
Plan fiduciary net position:	361 620	4	386.404.\$	352,239 \$	345,127 \$	333,546 \$	317,514 \$:	! €	\$	⇔	! !	
Contributions - employer				224,152	219,626	211,416	202,054	1	i			: :	
Contributions - employee Net investment income	2,464,749	749	(299,528)	2,046,546	975,865	56,359	870,107	;	;		:	i	
Benefit payments, including refunds			(4 077 907)	(863 543)	(725.217)	(718,825)	(715,284)	1	ł		ŧ	i	
of employee contributions	(1,116,691)		(1,0,7,0,1)	(10.506)	(10,601)	(9,575)	(10,079)	;	1		*	;	
Administrative expense	(15,	(15,692)	(12,352)	(3,948)	52,395	(120,817)	42,252	-					į
Net change in plan fiduciary	1,909,022	022	(791,805)	1,744,940	857,195	(247,896)	706,564	1	ł		1		
Plan fiduciary net position	15.005.568	568	15,797,373	14,052,433	13,195,238	13,443,134	12,736,570	:			9.7	;	1
- beginning Plan fiduciary net position ຄວງໄດ້ເຂົ້າໃນ	\$ 16.914.	₩	15,005,568 \$	1 1	14,052,433 \$	13,195,238 \$	13,443,134 \$	•	9	₽		\$	
County's net pension liability - ending (a) - (b)	11.	(20.508) \$	2,215,861 \$	886,364 \$	1,651,826 \$	1,624,231 \$	\$ 206,765	3 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7	\$	\$		\$	li
Plan fiduciary net position as a percentage of the total pension liability		100.12%		94.69%	89.48%	89.04%	95.74% 2.886,490 \$: :	: : •	↔	1	; ! &	
Covered-employee payroll County's net pension	\$ 3,287,490	490 \$	3,194,584 4										
liability as a percentage of covered-employee payroll	··O-	-0.62%	%98.89	27.68%	52.65%	51.82%	20.71%	ł	P. C.		1	1	

Notes to Schedule:

* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, this schedule provides the information only for those years for which information is available.

CLAY COUNTY, TEXAS

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION Year Ended September 30, 2020

STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Budgetary Information

Annual budgets are adopted on the GAAP basis of accounting for the general fund and all special revenue funds. All annual appropriations lapse at fiscal year end.

The County Judge is, by statute, the Budget Officer of the County and has the responsibility of preparing the County's budget. Under the County's budgeting procedures, each department submits a budget request to the County Judge. The County Judge reviews budget requests and holds informal hearings when needed. Before October 1, a proposed budget is presented to the Commissioners' Court. A public hearing is then held and the Commissioners' Court takes action on the proposed budget. Before determining the final budget, the Commissioners' Court may increase or decrease the amounts requested by the various departments. Amounts finally budgeted may not exceed the estimate of revenues and available fund balance.

Once the budget has been adopted by the Commissioners' Court, the County Auditor is responsible for monitoring the expenditures of the various departments of the County to prevent expenditures from exceeding budgeted appropriations and for keeping members of the Commissioners' Court advised of the conditions of the various funds and accounts.

The appropriated budget is prepared by fund. Any transfers of appropriations are first approved by the Commissioners' Court. Thus, the legal level of budgetary control is at the fund level. No significant supplemental appropriations were required during the year.

Encumbrance accounting is not employed by the County because it is not considered necessary to assure effective budgetary control.

Combining Statements and Budget Comparisons as Supplementary Information

This supplementary information includes financial statements and schedules not required by the Governmental Accounting Standards Board, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Total

CLAY COUNTY, TEXAS

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2020

	Special Revenue Funds	Nonmajor Governmental Funds (See Exhibit A-5)
Revenues: Fines and fees Interest Total revenues	\$ 78,221 11,426 89,647	\$ 78,221 11,426 89,647
Expenditures: Current: General government Legal Nondepartmental Total expenditures Excess (deficiency) of revenues over (under) expenditures	35,534 8,387 12,972 56,893 32,754	35,534 8,387 12,972 56,893
Other financing sources (uses): Transfers in Total other financing sources (uses)	78 78 32,832	78 78 32,832
Net change in fund balances Fund balances, October 1 Fund balances, September 30	950,769 \$983,601	950,769 \$983,601

County Attorney	Sheriff's Forfeiture	Juvenile Case Manager	Court Technology	Total Nonmajor Special Revenue Funds (See Exhibit C-1)
\$ 2	\$ 518,806	\$ 16,968	\$ 47,091	\$ 983,601
\$ 2	\$ 518,806	\$ 16,968	\$ 47,091	\$ 983,601
\$ <u>2</u>	\$ 518,806	\$ 16,968	\$47,091	\$ 983,601
\$ <u>2</u>	\$ 518,806	\$ 16,968	\$47,091	\$ 983,601

	County Attorney	Sheriff's Forfeiture	Juvenile Case Manager	Court Technology	Total Nonmajor Special Revenue Funds (See Exhibit C-2)
\$	1,155	\$	\$ 6,701	\$ 5,356	\$ 78,221
_	 1,155	11,426 11,426	6,701	5,356	11,426 89,647
		~-			35,534
	1,233		7,154		8,387
			<u></u>	1,614	12,972
	1,233		7,154	1,614	56,893
	(78)	11,426	(453)	3,742	32,754
					78
_	78 78			and the same of th	78
		11,426	(453)	3,742	32,832
	2	507,380	17,421	43,349	950,769
\$	2	\$ <u>518,806</u>	\$ 16,968	\$ 47,091	\$ 983,601
Ψ		4 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7			

COURT REPORTER SERVICE SPECIAL REVENUE FUND BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED SEPTEMBER 30, 2020

	 Budget	 Actual	 Variance Positive (Negative)
Revenues:			
Fines and fees	\$ 1,200	\$ 1,642	\$ 442
Total revenues	 1,200	 1,642	 442
Expenditures:			
Current:			
General government	 10,000	 	 10,000
Total expenditures	 10,000	 	 10,000
Net change in fund balances	(8,800)	1,642	10,442
Fund balances, October 1	29,744	 29,744	
Fund balances, September 30	\$ 20,944	\$ 31,386	\$ 10,442

CLAY COUNTY, TEXAS

COURTHOUSE SECURITY SPECIAL REVENUE FUND BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED SEPTEMBER 30, 2020

	Budget	Actual	Variance Positive (Negative)
Revenues: Fines and fees Total revenues	\$ <u>10,650</u> 10,650	\$ 9,434 9,434	\$(1,216) (1,216)
Expenditures: Current: Nondepartmental Total expenditures	94,365 94,365	11,358 11,358	83,007 83,007
Net change in fund balances	(83,715)	(1,924)	81,791
Fund balances, October 1 Fund balances, September 30	95,939 \$12,224	95,939 \$ <u>94,015</u>	\$81,791

CLAY COUNTY, TEXAS

JUVENILE CASE MANAGER
SPECIAL REVENUE FUND
BUDGETARY COMPARISON SCHEDULE
FOR THE YEAR ENDED SEPTEMBER 30, 2020

	Budget	Actual	Variance Positive (Negative)
Revenues: Fines and fees Total revenues	\$ <u>8,000</u> 8,000	\$ 6,701 6,701	\$(1,299) (1,299)
Expenditures: Current: Legal Total expenditures	7,168 7,168	7,154 7,154	14
Net change in fund balances	832	(453)	(1,285)
Fund balances, October 1 Fund balances, September 30	\$ 17,421 \$ 18,253	\$ 17,421 \$ 16,968	\$ <u></u> (1,285)

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Tax Assessor Collector		County Attorney Agency		County Treasurer		Officer's Fee		Total Agency Funds (See Exhibit A-7)	
\$	615,764	\$	1,188	\$	10,882	\$	42,890	\$	1,016,449
\$	615,764	\$	1,188	\$	10,882	\$	42,890	\$	1,016,449
\$	615,745 19	\$	 1,188	\$	 10,882_	\$	39,619 3,271	\$	655,364 361,085
\$	615 764	\$	1.188	\$	10,882	\$	42,890	\$	1,016,449